



Navigating the AI Governance Landscape

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Agenda

- Emerging AI Landscape
- Existing Statutory and Regulatory Authority
- AI Governance Frameworks and EU Act
- Proposed U.S. Legislation (State Level)
- NIST AI Risk Management Framework
- What it All Means

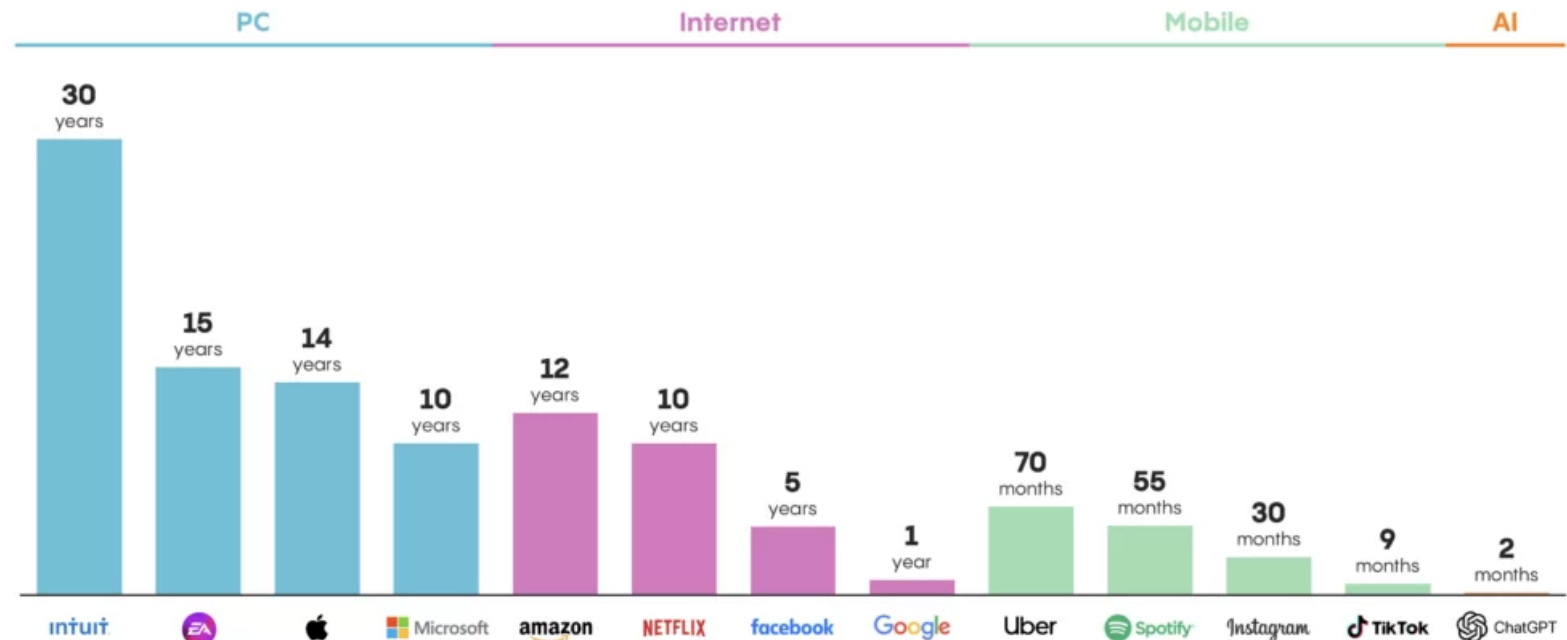
Emerging AI Landscape

Explosive Rate of AI Adoption

- Adoption rate is unprecedented for new technology
- Organizations and individuals in early stages of use
- Enterprises “invest first,” sort out “governance” later
- **Historically, rapid adoption rates have outpaced regulatory and statutory frameworks; but they catch-up eventually**

Generative AI Growth Is in a League of Its Own

ChatGPT is the fastest ever to 100M users—things are happening on a very compressed timeline

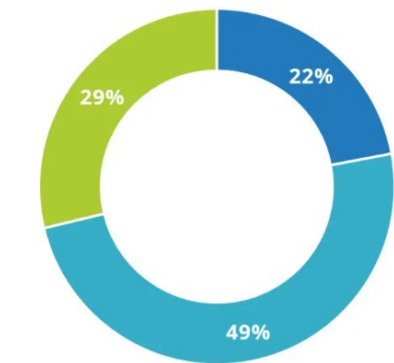


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Gen AI Top Use Cases Areas Requiring Retention and Governance

July 2023:Generative AI Use Cases and Investments Worldwide

What's your organization's current approach to Generative AI?

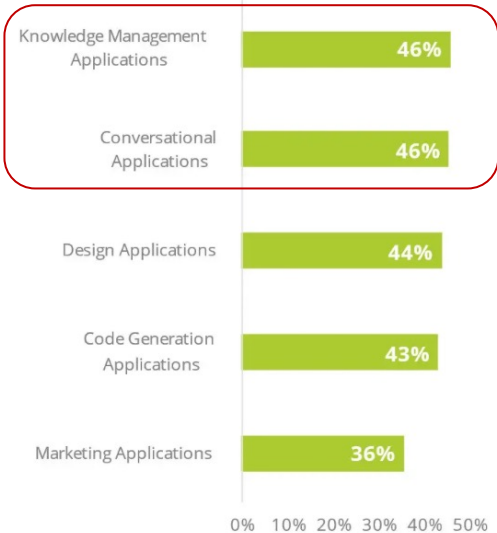


- We are not doing anything yet.
- We are doing some initial exploration of potential use cases.
- We are investing in Generative AI technologies in 2023.

In which two business areas do you think generative AI could make the most impact in the next 18 months?



What Generative AI use cases do you anticipate having the most promise for your organization?

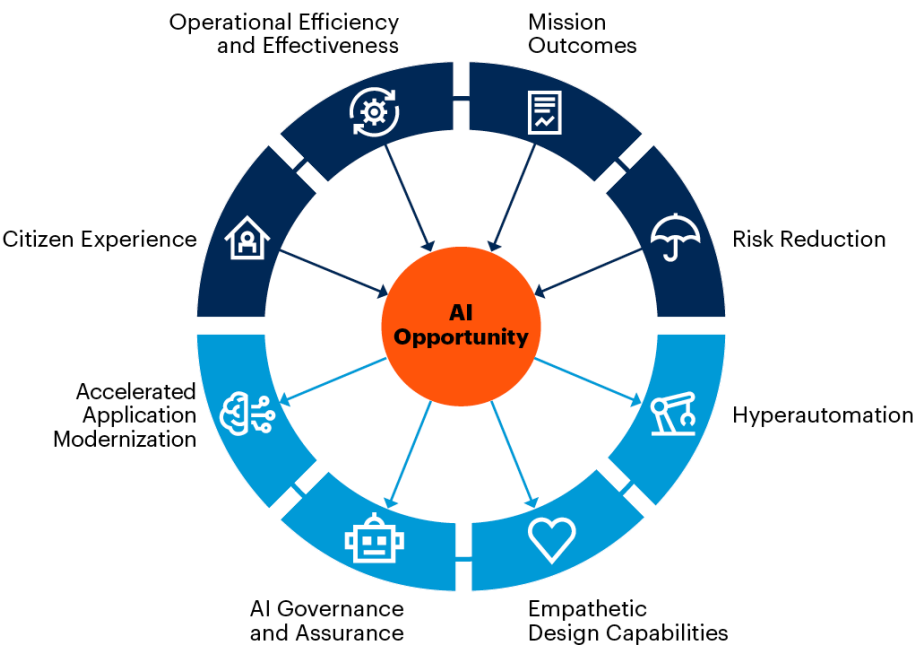


Source: Future Enterprise Resiliency & Spending Survey Wave 2, IDC, March 2023, N=952, NA: 370, WE: 220, AP: 362

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Government AI Opportunities Aligns with Private Sector

Government Outcome Driving AI Opportunities and Indirect Impacts



Source: Gartner
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Gartner.

Exhibit 2

Four generative AI application archetypes have substantial potential.

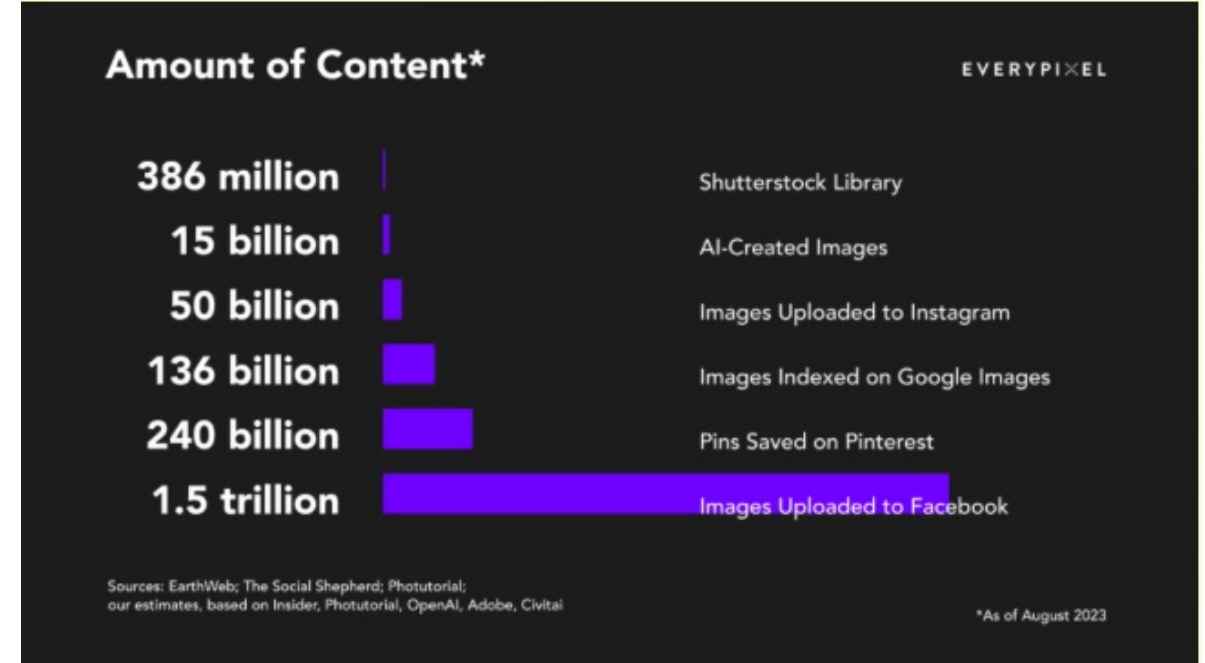
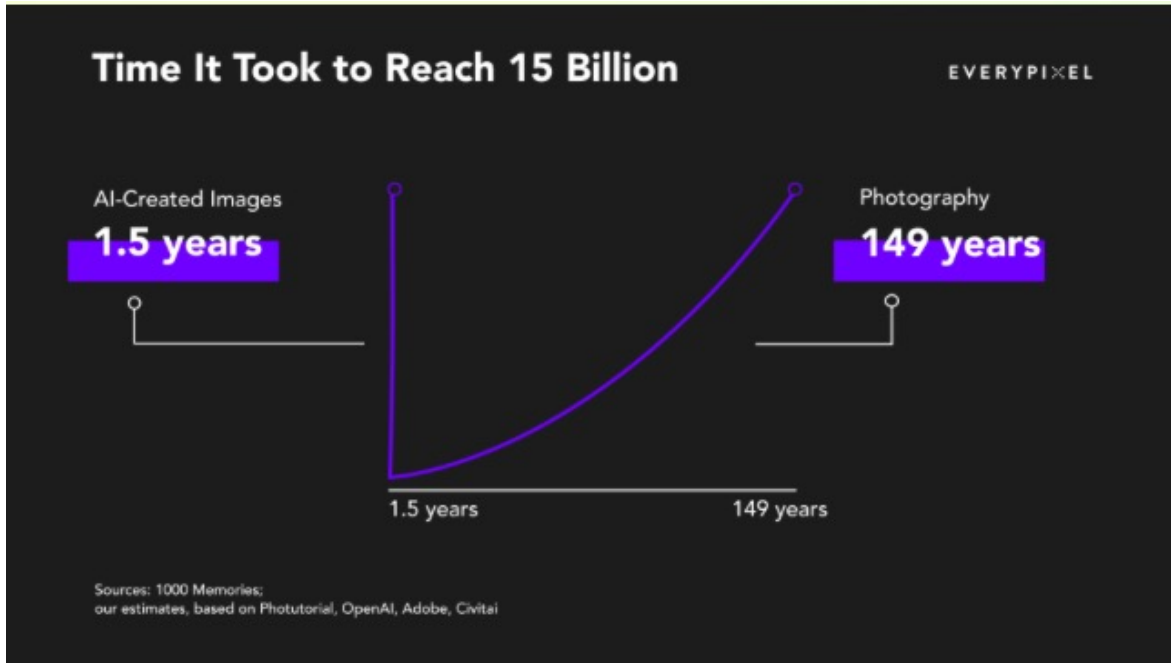
Emergent cross-industry archetypes for generative AI (gen AI), nonexhaustive

 Content summarization and synthesis Summarize/extract insights from unstructured data sources; interpret text (eg, create embeddings) ~40% of all working hours across industries can be affected by gen AI	 Coding and software Interpret and generate code (eg, mainframe migration from legacy systems) >55% efficiency gains for developers by using GitHub Copilot	 Customer engagement Enhance customer service and client outreach (eg, chatbots) >60% automation potential driven by AI for customer experience volumes over 5–10 years	 Content generation Generate documents (eg, articles, emails, contracts) ~80% adoption rate of Harvey.ai by law firms beta-testing the legal assistant
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Source: "Generative AI could raise global GDP by 7%," Goldman Sachs, Apr 5, 2023; Chris Stokel-Walker, "Generative AI is coming for the lawyers," *Wired*, Feb 21, 2023; *The GitHub Blog*, "Research: quantifying GitHub Copilot's impact on developer productivity and happiness," blog entry by Eirini Kalliamvakou, Sept 7, 2022

McKinsey & Company

AI Becoming Multi-Modal



By 2026, single-modality AI models will lose out to multimodal AI models (text, image, audio and video) in over 60% of GenAI solutions, up from less than 1% in 2023.

Source: Gartner

View of AI from Mortal Humans

Words Consumers Associate With Artificial Intelligence

Ranking of Words by Country

	U.K.	Canada	U.S.	
Complex	1	2	1	Selected by >50%
Threatening	2	1	2	Selected by >50%
Fascinating	3	3	3	Selected by 25-50%
Impressive	4	4	4	Selected by 25-50%
Convenient	9	6	5	Selected by <25%
Efficient	5	5	6	Selected by 25-50%
Confusing	7	8	7	Selected by 25-50%
Exciting	6	7	8	Selected by 25-50%
Unnecessary	8	9	9	Selected by 25-50%
Effective	10	10	10	Selected by 25-50%

n = 4,017 (U.S.), 1,008 (Canada), 1,015 (U.K.); consumers ages 15+

Q: Please select all the words from the list below that describe your general impression of generative AI.

Source: 2023 Gartner Consumer Values & Lifestyle Survey

- Top 2 ranking terms are negative
- Next 2 ranking terms are positive
- Last 2 ranking terms diametrically opposed
- Indication that sentiment is dynamic and uncertain
- **Concern over AI will drive legislatures and regulators**

Balancing AI Use against Risk

Outlined risks do not appear to be slowing AI hype, but can already see influence with regulators and increasingly enterprises

Inaccuracy, cybersecurity, and intellectual-property infringement are the most-cited risks of generative AI adoption.

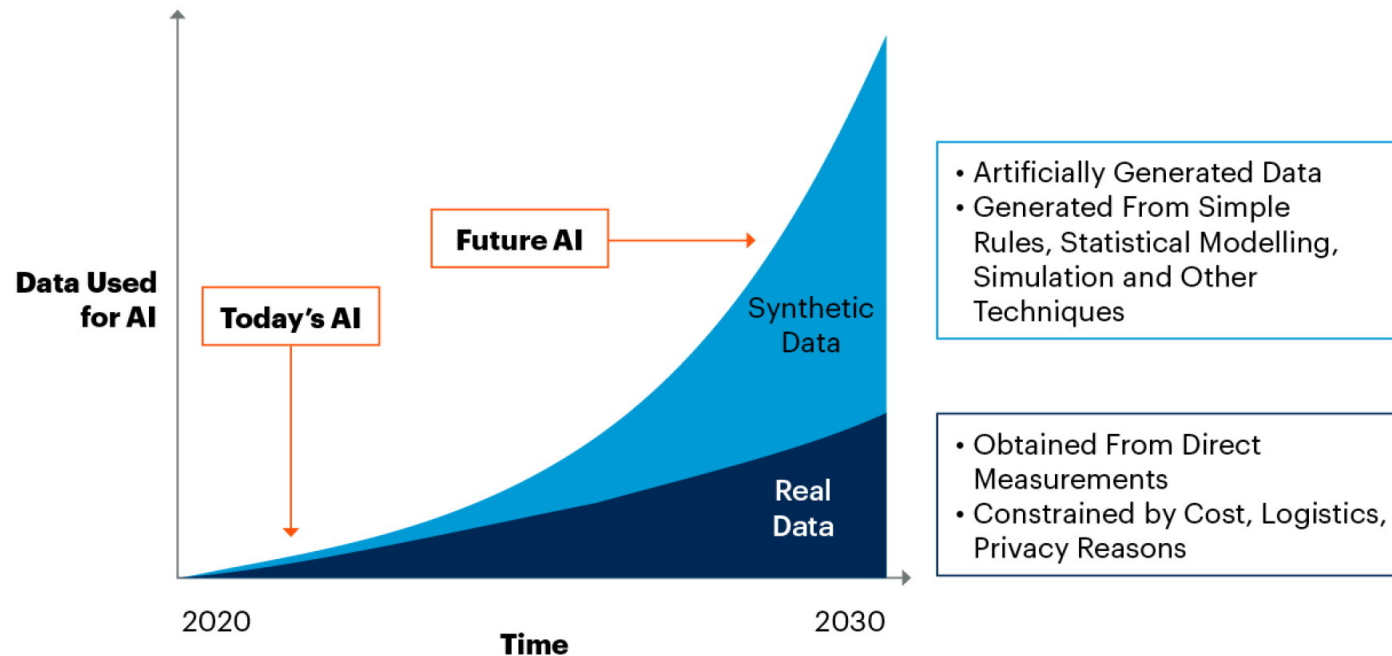


¹Asked only of respondents whose organizations have adopted AI in at least 1 function. For both risks considered relevant and risks mitigated, n = 913.
Source: McKinsey Global Survey on AI, 1,684 participants at all levels of the organization, April 11–21, 2023

Synthetics feeding Synthetics

Gartner predicts that in the next three and a half years, generative AI will account for 10% of all data produce compared to less than 1% at present (end of 2022)

By 2030, Synthetic Data Will Completely Overshadow Real Data in AI Models



Source: Gartner
750175_C

Data used to train will increasingly be created by the robots, to train other robots

Represents explosive growth in new sets of data, much subject to governance requirements

Gartner.

Humans Say The Robots are Already Regulated

AI Joint Statement: Enforcement Efforts Against Discrimination and Bias in Automated Systems

“Although many of these tools offer the promise of advance, their use also has the potential to perpetuate unlawful bias, unlawful discrimination, and produce other ***harmful outcomes***”

—CFPB, DOJ, FTC, EEOC

https://files.consumerfinance.gov/f/documents/cfpb_joint-statement-enforcement-against-discrimination-bias-automated-systems_2023-04.pdf

AI Joint Statement

Letter specifically identifies sources of potential problems, which include:

- Data and Datasets
 - Model Opacity and Access
 - System Design and Use
- 
- AKA Potential Records

AI, analytics, and automation solutions are a construct of all three; and issues with any of these can have a *harmful outcome*

Harmful Outcomes: Wrong at the Speed of AI

Plaintiff (Mata) filed suit against airline Avianca, for alleged injuries from metal serving cart on an international flight

Plaintiff's attorney submitted brief related to "tolling effect of bankruptcy under the Montreal Convention," and asked ChatGPT to draft the filing

- Document included references to a number of cases supporting plaintiff's position; yet defense counsel was unable to locate many of the cases cited by ChatGPT
- Plaintiff's counsel even asked ChatGPT if the citations were "real," and received assurance they were
- Unfortunately, the cases were completely fabricated by ChatGPT. Lawyers were ultimately sanctioned; it was their duty to understand (and supervise) AI
- The lesson is useful to compliance, legal, and records professionals more broadly; cannot "outsource" obligations to AI without knowledge and oversight

Not Hallucinating Negative Outcomes

less complex

more complex

Task	Query	Method
Existence	Is {case} a real case?	Reference-based
Court	What court decided {case}?	Reference-based
Citation	What is the citation for {case}?	Reference-based
Author	Who wrote the majority opinion in {case}?	Reference-based
Disposition	Did {case} affirm or reverse?	Reference-based
Quotation	What is a quotation from {case}?	Reference-based
Authority	What is an authority cited in {case}?	Reference-based
Overruling year	What year was {case} overruled?	Reference-based
Doctrinal agreement	Does {case1} agree with {case2}?	Reference-based
Factual background	What is the factual background of {case}?	Reference-free
Procedural posture	What is the procedural posture of {case}?	Reference-free
Subsequent history	What is the subsequent history of {case}?	Reference-free
Core legal question	What is the core legal question in {case}?	Reference-free
Central holding	What is the central holding in {case}?	Reference-free

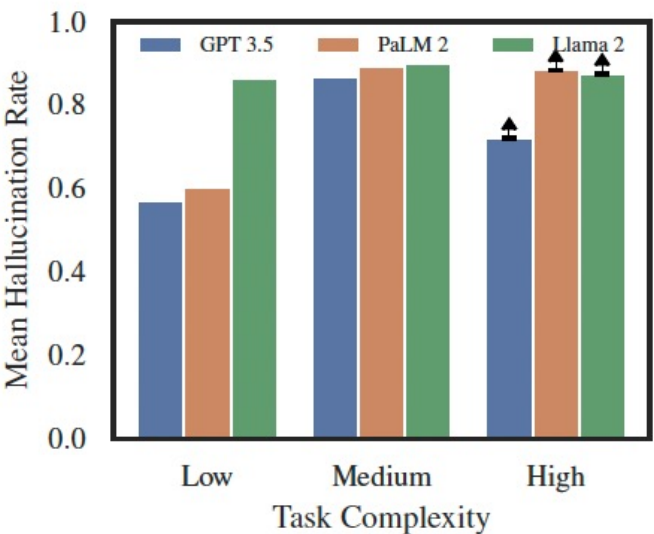


Figure 3: Relationship between task complexity and mean hallucination rate. Higher values indicate a greater likelihood of factually incorrect LLM responses. High complexity tasks include several reference-free tasks, so those reported hallucination rates are lower bounds on the true rates. Contra-factual tasks are excluded from this comparison.

AI can fabricate information while making it seem authentic; and **can do so on a frequent basis**

Concern about accuracy, bias, and harmful outcomes central to regulatory and legislative activity

Governance of AI: Early Actions in EU

First Actions on AI-Privacy Focused

- Unsurprisingly, EU taking aggressive stance over AI and potential privacy issues
- EU Data Protection Board launched dedicated task force to coordinate potential enforcement actions against ChatGPT
- Italy briefly banned ChatGPT until they made changes to address privacy and youth interaction issues

Introduced proposed AI Legislation, which was recently adopted

<https://www.complianceweek.com/regulatory-enforcement/edpb-task-force-latest-scrutinizing-chatgpt-ai-accountability/32954.article#toggle>

<https://www.complianceweek.com/data-privacy/chatgpt-back-in-italy-after-user-privacy-updates/33019.article>

Robots Cannot Vote (Yet): AI Legislation Begins

AI and Government

Governments Initially Focused on Responsible AI Frameworks (not legislation)

- Relative (in)maturity of AI market and rate of growth make any prescriptive legal or compliance language difficult
- Australia, UK, and US (via Executive Order) proposals include:
 - <https://www.industry.gov.au/publications/austrasias-artificial-intelligence-ethics-framework>
 - <https://www.whitehouse.gov/briefing-room/presidential-actions/2023/10/30/executive-order-on-the-safe-secure-and-trustworthy-development-and-use-of-artificial-intelligence/>
 - <https://www.gov.uk/government/publications/ai-regulation-a-pro-innovation-approach/white-paper>

Responsible AI Frameworks: High-Level Objectives

Australia	United States
<ul style="list-style-type: none">• Achieve safe, more reliable and fairer outcomes for all Australians• Reduce the risk of negative impact on those affected by AI applications• Help businesses and governments to practice the highest ethical standards when designing, developing, and implementing AI	<ul style="list-style-type: none">• AI must be safe and secure• Requires addressing AI systems pressing security risks with respect to biotechnology, cybersecurity, critical infrastructure, and other national security dangers-• While navigating AI’s opacity and complexity• Will not tolerate the use of AI to disadvantage those who are already too often denied equal opportunity and justice

<https://www.industry.gov.au/publications/australias-artificial-intelligence-ethics-framework>

<https://www.whitehouse.gov/briefing-room/presidential-actions/2023/10/30/executive-order-on-the-safe-secure-and-trustworthy-development-and-use-of-artificial-intelligence/>

EU First to Legislate the Robots

Establishes class of AI and use cases that are prohibited (e.g. social scoring, real-time biometric surveillance, health and safety systems)

Creates another class of AI considered “High-Risk” when used with respect to:

- Critical infrastructure
- Employment/worker decisions
- Essential private services (healthcare and financial services)
- Law enforcement and immigration

Act applies to developers/deployers located in the EU, and third-party countries where the AI system's output is used in the EU

EU AI Act-Highlights for Organizations

Scope/Requirement	Description
Impact Assessments	<ul style="list-style-type: none">Organizations must conduct an impact assessment for systems exempt from Annex III (defining a high-risk system)Impact assessments subject to retention obligations and disclosure to authorities
Record Keeping	<ul style="list-style-type: none">Design their high-risk AI system for record-keeping to enable it to automatically record events relevant for identifying national level risks and substantial modifications throughout the system's lifecycle
Data Governance	<ul style="list-style-type: none">Conduct data governance, ensuring that training, validation and testing datasets are relevant, sufficiently representative and, to the best extent possible, free of errors and complete according to the intended purpose
Accuracy, Robustness and Security	<ul style="list-style-type: none">High-risk AI systems shall be designed and developed in such a way that they achieve an appropriate level of accuracy, robustness, and cybersecurity, and perform consistently in those respects throughout their lifecycle

Robots Watching Legislation in Process by U.S. States

Example State Level Legislation: GDPR 2.0

Automated Employment Decision Tool Legislation

- Illinois
- California
- New York
- Et al.

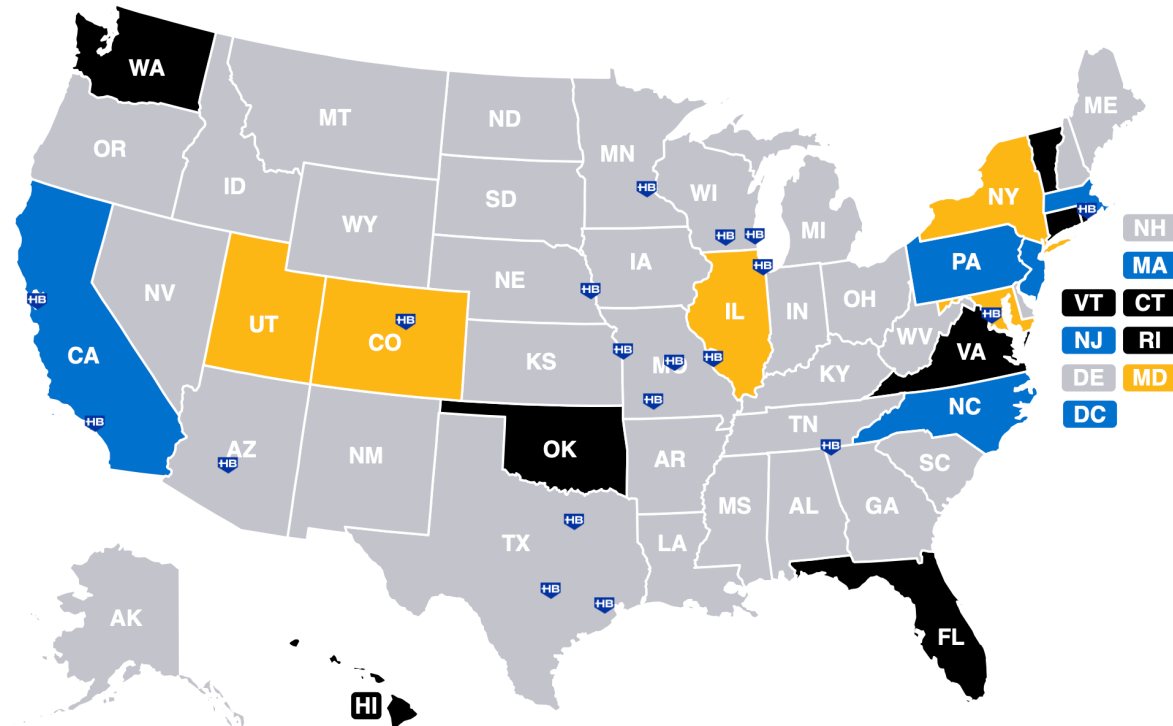
Algorithmic Bias Legislation:

- Florida
- California
- New York
- Massachusetts
- Illinois
- Virginia
- New Jersey

<https://www.huschblackwell.com/2024-ai-state-law-tracker>

2024 AI State Law Tracker

Click the states to view various resources.



Last Updated: March 18, 2024

Proposed Legislative Frameworks: Commonality with EU AI Act

Example: New York Algorithmic Bias Legislation

Scope: Among these rights and protections are (i) the right to safe and effective systems; (ii) protections against algorithmic discrimination; protections against abusive data practices; (iv) the right to have agency over one's data; (v) the right to know when an automated system is being used...

- "Equal opportunity" means equal access to education, housing, credit, employment, and other programs
- "Access to critical resources or services" including but not limited to:
 - Healthcare
 - Financial Services
 - Safety
 - Social Services
 - Government benefits

New York Proposed AI Act Continued

Additional Requirements

- Automated systems shall undergo **pre-deployment and ongoing disparity testing and mitigation**, under clear organizational oversight.
- **Independent evaluations** and plain language reporting in the form of an **algorithmic impact assessment**, including disparity testing results and mitigation information, **shall be conducted** for all automated systems
- California and some states include an affirmative disclosure requirement of algorithmic impact assessments to designated state agencies; other states require upon request

California, Illinois, and other U.S. states proposed legislation incorporates similar requirements; and often much of the same language

Key Takeaways on Regulatory and Statutory Landscape

U.S. Regulators are taking the position they have sufficient authority under existing laws and regulations to broadly govern AI

The EU AI Act is expansive and will impact European and multi-national organizations

U.S. State statutes share characteristics of EU AI Act, and likely to make it into law before any federal U.S. law. See also GDPR/CPRA 2.0

AI Risk Management Framework for Government Agencies and Private Sector

NIST AI Risk Management Model



Managing AI Bias




	Systemic Biases	Statistical and Computational Biases	Human Biases
 Datasets <i>Who is counted, and who is not counted?</i>	<ul style="list-style-type: none"> ➤ Issues with latent variables ➤ Underrepresentation of marginalized groups 	<ul style="list-style-type: none"> ➤ Sampling and selection bias ➤ Using proxy variables because they are easier to measure ➤ Automation bias 	<ul style="list-style-type: none"> ➤ Observational bias (streetlight effect) ➤ Availability bias (anchoring) ➤ McNamara fallacy
 Processes and Human Factors <i>What is important?</i>	<ul style="list-style-type: none"> ➤ Automation of inequalities ➤ Underrepresentation in determining utility function ➤ Processes that favor the majority/minority ➤ Cultural bias in the objective function (best for individuals vs best for the group) 	<ul style="list-style-type: none"> ➤ Likert scale (categorical to ordinal to cardinal) ➤ Nonlinear vs linear ➤ Ecological fallacy ➤ Minimizing the L1 vs. L2 norm ➤ General difficulty in quantifying contextual phenomena 	<ul style="list-style-type: none"> ➤ Groupthink leads to narrow choices ➤ Rashomon effect leads to subjective advocacy ➤ Difficulty in quantifying objectives may lead to McNamara fallacy
 TEVV <i>How do we know what is right?</i>	<ul style="list-style-type: none"> ➤ Reinforcement of inequalities (groups are impacted more with higher use of AI) ➤ Predictive policing more negatively impacted ➤ Widespread adoption of ridesharing/self-driving cars/etc. may change policies that impact population based on use 	<ul style="list-style-type: none"> ➤ Lack of adequate cross-validation ➤ Survivorship bias ➤ Difficulty with fairness 	<ul style="list-style-type: none"> ➤ Confirmation bias ➤ Automation bias

Fig. 5. How biases contribute to harms

NIST AI Risk Management Framework

Category	Description
Govern	Policies, processes, procedures and practices across the organization related to the mapping, measuring and managing of AI risks are in place, transparent, and implemented effectively.
Manage	AI risks based on assessments and other analytical output from the Map and Measure functions are prioritized, responded to, and managed.
Map	Context is established and understood. Intended purpose, potentially beneficial uses, context-specific laws, norms and expectations, and prospective settings in which the AI system will be deployed are understood and documented
Measure	Appropriate methods and metrics are identified and applied Approaches and metrics for measurement of AI risks enumerated during the Map function are selected for implementation starting with the most significant AI risks.



Key Takeaways on AI Governance

Existing and proposed regulations and statutes will **require governance/retention of enormous sets** of new information

- **Datasets used to train models**, or at least sufficient information that describes all sources
- Data/information **created via generative AI subject to existing retention** requirements (including chat-based interactions)
- System **designs using AI/automation** for covered applications
- **AI and ML models themselves**, and logs associated with their use
- **Testing** done to verify the accuracy, safety, and potential disparity
- **Impact and security assessments** (internal or third-party)

Backup

SEC Provides Glimpse into Scope of Data Subject to Retention and Disclosure for AI Systems

Reportedly initiated a “Street Sweep” in 2023 for Registered Investment Advisors and Use of AI

- **Used existing authority** to request books and records of RIA’s
- **Exceptionally broad requests**, which generally aligned with the categories laid-out in the Joint Statement
- However, **provided a much more granular** view into the training, design, use, and supervision of AI

<https://www.natlawreview.com/article/us-securities-exchange-commission-targets-ai-multiple-fronts-ai-sweep-examination>

SEC Record Request for AI from RIA's

Requested Information from Securities and Exchange Commission: Investment Advisor "Street Sweep"	
A description of the AI models and techniques used by the advisers	Contingency plans in case of AI system failures or inaccuracies
A list of algorithmic trading signals and associated models	Client profile documents used by the AI system to understand a client's risk tolerance and investment objectives
The sources and providers of their data	AI-related security measures
Internal reports of any incidents where AI use raised regulatory, ethical, or legal issues	A list and description of all data acquisition errors and/or adjustments to algorithmic modifications due to data acquisition errors
Copies of any AI compliance written supervisory policies and procedures	Samples of any reports detailing the validation process and performance of robo-advisory algorithms
A list of those who develop, implement, operate, manage, or supervise AI software systems	A list of all board, management, or staff committees with specific AI-related responsibilities, the frequency of any meetings, a list of the members of each committee, and whether minutes are kept
All disclosure and marketing documents to clients where the use of AI by the adviser is stated or referred to specifically in the disclosure, including audio and video marketing in which the adviser's use of AI is mentioned	A list of all media used to advertise, market or promote products and services, including social media, chat forums, websites, due diligence questionnaire responses, PPMs, pitch books, presentations, newsletters, annual reports, and podcasts and/or other video or audio marketing, and two recent examples of each kind of ad

EU AI Act: Record Keeping Detail

Record Keeping Requirements for High-Risk Systems

High-risk AI systems shall technically allow for the automatic recording of events ('logs') over the duration of the lifetime of the system.

2. In order to ensure a level of traceability of the AI system's functioning that is appropriate to the intended purpose of the system, logging capabilities shall enable the recording of events relevant for:

2a. (i) identification of situations that may result in the AI system presenting a risk within the meaning of [Article 65](#)(1) or in a substantial modification;

(ii) facilitation of the post-market monitoring referred to in [Article 61](#);

and (iii) monitoring of the operation of high-risk AI systems referred to in [Article 29](#)(4).

3. [deleted].

4. For high-risk AI systems referred to in paragraph 1, point (a) of [Annex III](#), the logging capabilities shall provide, at a minimum:

(a) recording of the period of each use of the system (start date and time and end date and time of each use);

(b) the reference database against which input data has been checked by the system;

(c) the input data for which the search has led to a match;

(d) the identification of the natural persons involved in the verification of the results, as referred to in [Article 14](#) (5).

EU AI Act: Data Governance Detail

High-risk AI systems which make use of techniques involving the training of models with data shall be developed on the basis of training, validation and testing data sets that meet the quality criteria referred to in paragraphs 2 to 5 whenever such datasets are used.

2. Training, validation and testing data sets shall be subject to appropriate data governance and management practices appropriate for the intended purpose of the AI system. Those practices shall concern in particular:
- (a) the relevant design choices;
 - (aa) data collection processes and origin of data, and in the case of personal data, the original purpose of data collection;
 - (b) [deleted];
 - (c) relevant data preparation processing operations, such as annotation, labelling, cleaning, updating, enrichment and aggregation;
 - (d) the formulation of assumptions, notably with respect to the information that the data are supposed to measure and represent;
 - (e) an assessment of the availability, quantity and suitability of the data sets that are needed;

AI Governance: Deep Dive Into Your Business

General AI governance objectives and programs will only go so far

Understanding the business and regulatory framework is critical

- Healthcare
- Software
- Construction
- Energy
- Mining

Will need to map use of AI to compliance requirements

Your Clinical Decision Support Software: Is It a Device?



The FDA issued a guidance, Clinical Decision Support Software, to describe the FDA's regulatory approach to Clinical Decision Support (CDS) software functions. This graphic gives a general and summary overview of the guidance and is for illustrative purposes only. Consult the guidance for the complete discussion and examples. Other software functions that are not listed may also be device software functions. *

Your software function must meet all four criteria to be Non-Device CDS.

